Armies of Pestilence: CNS Infections as Potential Weapons of Mass Destruction

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ABSTRACT

SUMMARY: Infectious agents have been investigated, developed, and used by both governments and terrorist groups as weapons of mass destruction. CNS infections, though traditionally considered less often than respiratory diseases in this scenario, may be very important. Viruses responsible for encephalitides can be highly infectious in aerosol form. CNS involvement in anthrax is ominous but should change treatment. Brucellosis, plague, Q fever, and other bacteria can uncommonly manifest with meningoencephalitis and other findings. Emerging diseases may also pose threats. We review infectious agents of particular concern for purposes of biowarfare with respect to CNS manifestations and imaging features.

God omnipotent is mustering in his clouds on our behalf armies of pestilence.

Richard II, Act 3, Scene 3

Shakespear had Richard II threaten his enemies with “armies of pestilence” from the clouds—a prospect that seems more plausible in our time when incidents involving anthrax, smallpox, and hemorrhagic fevers continue to make headlines. Many infectious agents have been developed during the past century for potential military use. By their nature, these are unconventional weapons more effective against unprotected, civilian targets than against soldiers; this attribute may make them attractive to terrorists. Among those organisms, some target the central nervous system. For others more commonly considered pulmonary or systemic agents, significant CNS effects may still result. Below, we review the historical background, some of the organisms considered at high risk for potential biowarfare or bioterrorism with a focus on neurologic implications, and potential future threats.

Background: Public Health in Reverse

Infections have accompanied warfare throughout history and have often caused more deaths than trauma.1 Occasional attempts were made to spread illness among enemies as a tool of warfare. One of the most notorious examples was giving blankets from smallpox victims to American Indians. Such effort, though reprehensible, in retrospect had limited impact in comparison with the widespread, natural impact of new diseases through the Americas. It is estimated that 95% of the American Indian population may have died as a result of exposure to smallpox, measles, and other European diseases.2 This demonstrates the potentially lethal effect of infectious diseases on an immunologically naive population.

With the establishment of the scientific basis of germ theory, major improvement in public health followed. Clean water and sanitation had huge effects, and vaccines were developed. With scientific understanding, though, came the potential for what one general later termed “public health in reverse.”2 With the exception of some effort to spread illness among animals, there was little attempt in this direction during World War I. However, revulsion at the results of gas warfare led to the Geneva Protocol after the war, which banned the use of not only gas but also germ warfare. Despite this ban, biologic warfare became a reality during World War II. The Japanese army did extensive research on several infectious agents, made numerous human tests on prisoners of war, and released weaponized plague against civilians in cities. Under air attack and fearing the potential use of anthrax, Great Britain began investigating anthrax as a potential weapon and enlisted the additional help of the United States. Aerosolized anthrax spread by an explosive device was tested on a flock of sheep on a small Scottish island. The lethal feasibility of this agent was established—and the island was considered contaminated and off-limits for >40 years; final decontamination in-
volved removal of some soil and spraying the entire island with formaldehyde.³

The Cold War accelerated work by both the United States and the Union of Soviet Socialist Republics. The United States developed 5 infectious agents: anthrax, tularemia, brucellosis, Q fever, and Venezuelan equine encephalitis, in addition to toxins of biologic origin: botulinum and staphylococcal enterotoxin B. Information on the Union of Soviet Socialist Republics work is less available, but reportedly anthrax, plague, tularemia, glanders, brucellosis, smallpox, Venezuelan equine encephalitis, and Marburg virus were all weaponized.²⁴ US research during the Korean War included tests on conscientious objectors in addition to animal experiments. Human exposures resulted in illness but no deaths.⁵ The United States announced a unilateral, complete end to all biologic weapons work in 1969, and all existing stocks were destroyed by 1973. Furthermore, it supported an international biologic weapons protocol, which has since been signed by 170 nations. A major limitation of this treaty, however, is the absence of any inspection or enforcement provision. A dramatic illustration of the dangers of such weapons came when anthrax was accidentally released from a Soviet military facility in Sverdlovsk in 1979.⁶⁻⁸ At least 66 deaths resulted, perhaps many more. Clandestine development of biologic weapons by other nations remains a concern because these weapons of mass destruction are both cheaper and less technologically challenging to produce than nuclear weapons.

Infections are also of concern as instruments of terrorism. Preparing and delivering such agents does require some technical expertise, but the potential is demonstrated by relatively recent history. The perpetrators of the sarin attack on the Japanese subway system in 1995 were found to have anthrax and Ebola cultures in their possession and had made earlier unsuccessful attempts at aerosolized anthrax attacks.⁹ Most notably, in October 2001, there was a domestic terrorist attack in the United States by anthrax sent through the mail.¹⁰¹¹ Twenty-two cases of anthrax resulted in 5 deaths.

What Makes an Organism a Weapon?

Certain characteristics make micro-organisms of special interest for these purposes:

They Can Be Grown. Not all organisms are easily grown. Viruses in particular vary considerably in ease of culture.

They Can Be Stored. For those nations that seek to develop these potential weapons of mass destruction, some “shelf life” is desirable. Hardy organisms or those that have a sporelike form have been especially sought.

They Can Be Delivered to a Population. Aerial delivery, the most likely delivery mechanism, and dispersion may involve significant force, and not all organisms could survive.

They Can Be Infective and Harmful. For most agents, infectivity involves entry via the respiratory system. “Weaponization” of these agents has involved preparing organisms or a medium to maximize the likelihood of causing infection. For example, anthrax spores in nature often clump together, resulting in a size too large to reach the alveoli. Laboratory-prepared, weaponized anthrax is designed to deliver individual spores that are small enough to reach the alveoli.

Harmful agents may not be lethal. Lethal infections may have obvious advantages for military or terrorist purposes, but some infections, “incapacitating agents,” may be effective at tying up military resources or spreading panic among civilian populations.

A limited list of infectious agents meets all or some of these criteria for use as a weapon. Some of these agents have occasional CNS effects, while others more specifically target the CNS.

Anthrax

Anthrax is the arch villain of biowarfare, hardy and lethal. *Bacillus anthracis* is an encapsulated, Gram-positive bacterium, found naturally in soil, most commonly affecting herbivorous animals (cattle, sheep, and goats).¹²¹³ Anthrax endospores are resilient and can survive for decades in the soil. Endospores that enter the body are phagocytized by macrophages. Germination causes activation to vegetative bacteria, with subsequent potential septicaemia. The 3 peptides secreted by *B anthracis* combine to form exotoxins: edema toxin and lethal toxin.¹¹ Human exposure can occur through the skin, ingestion, or inhalation. A fourth route of infection has been described more recently in heroin users.¹⁴⁻¹⁶

Most anthrax cases in the world, up to 95%, are cutaneous forms.¹³ The characteristic lesion is a painless, puritic papule that develops a vesicle. Central necrosis results in a classic black eschar that gives the name to the disease, from the Greek for coal or charcoal. Although the lesions may be self-limiting, antibiotic treatment is recommended. Severe edema can infrequently result.

Ingestion of contaminated meat results in gastrointestinal anthrax. Manifestations include ulcerations, edema, fever, abdominal pain, constipation or diarrhea, and ascites. An uncommon form is oropharyngeal anthrax. Although oropharyngeal is usually less serious than gastrointestinal anthrax, cervical edema and lymphadenopathy can cause respiratory distress and dysphagia.

Inhalational anthrax is uncommon in nature but often fatal. It is also one of the most investigated and feared forms of potential biowarfare. The 1- to 2-μm size of the spores lends itself to inhalation and deposition in the alveoli. Rather than causing a primary pneumonia, inhaled spores are transported by macrophages to mediastinal lymph nodes, where they germinate and release toxins. Hemorrhagic mediastinitis and septicemia follow. The clinical illness is classically biphasic, an initial nonspecific phase of fever, nonproductive cough, and myalgia followed several days later by fulminant illness and death. Sometimes, but not always, there is a brief intervening respite before the fulminant phase.¹⁷ Mediastinal widening is present on chest radiographs or CT, and effusions are often seen. CT can show high attenuation within hemorrhagic nodes.¹⁰¹₈

A new type of infection, injectional, was described as a result of an unusual outbreak of anthrax in Scotland, England, and Germany in 2009 and 2010 among heroin users.¹⁴¹⁵¹⁹ Soft-tissue infections were characterized by disproportionate edema, less pain than that seen in necrotizing fasciitis, and relative lack of prominence of fever. Among 119 cases (47 considered confirmed and 72 probable or possible), 14 deaths occurred. A smaller similar outbreak occurred in 2012–2013 in heroin users in Europe.¹⁶
It is suspected that heroin may have been contaminated during transportation to Western Europe.

Meningitis may occur as a complication of any of these forms, most likely from hematogenous spread. Anthrax meningitis is usually fatal. CSF may contain large amounts of blood and organisms, and pathologic postmortem examination shows hemorrhagic meningitis, severe edema, and inflammatory infiltrates. The few reports of imaging describe subarachnoid hemorrhage and leptomeningeal enhancement on CT and MR imaging and sometimes intraventricular and parenchymal hemorrhage (Fig 1). Leptomeningeal enhancement helps distinguish meningitis from other causes of subarachnoid hemorrhage. Although anthrax meningitis has been described as rare in naturally acquired cases, examination of the 3 large outbreaks mentioned above reveals a different picture. Years after the Sverdlovsk outbreak, results of postmortem examinations were published. Half of the 42 reported cases had hemorrhagic meningitis. One of the 5 patients who died in the US mail bioterrorism attack had hemorrhagic meningitis. Of the 13 deaths in confirmed anthrax cases in the Scottish outbreak, 4 resulted from hemorrhagic meningitis. This 20%–50% rate of meningitis in fatal cases shows the ominous prognosis of anthrax meningitis and a higher rate in these outbreaks than reported in the past in sporadic cases. Guidelines for the management of anthrax from a Centers for Disease Control and Prevention expert panel published in February 2014 make the presence or suspected presence of meningitis a key decision point in treatment. If meningitis is suspected, 3 drugs are recommended, including high-CNS-penetration drugs, and antitoxin therapy and steroids may be of benefit (though data are limited). Detection of hemorrhagic meningitis should thus trigger specific and aggressive treatment.

Nightmares from the Past
Two of the major pestilences from the past are of concern as potential weapons of mass destruction. Smallpox, caused by the DNA virus Variola, was a cause of enormous devastation. Highly infectious, it caused approximately 30% mortality in unvaccinated subjects. The fact that humans are the only host made possible its elimination from nature by an unprecedented public health vaccination program. The only known remaining samples are held under tight security in strict laboratory conditions in the United States and Russia (though a forgotten sample was recently found in a laboratory freezer and quickly moved). That very success, however, means that much of the world now has little or no immunity against smallpox. The potential for terrorist or rogue state use of smallpox has led to contentious and continuing debate about the fate of the remaining laboratory stores, the course of research, and the appropriate timetable for destruction of those samples. Clinical manifestations of smallpox are primarily cutaneous and pulmonary, not neurologic.

Plague, on the other hand, still exists in nature and causes disease. Yersinia pestis, a nonmotile, Gram-negative bacillus, was the cause of several great pandemics, including the Black Death that killed a third of the population of Europe in the 14th century. Bubonic plague occurs when infected fleas, part of an enzootic cycle with a rodent population, bite a human and cause regional lymphadenitis. Secondary pneumonia or septicemia may occur, with serious or fatal consequences. Primary septicemic plague, without bubo formation, has a high mortality. Pneumonic plague is uncommon in nature but is the form to be expected in a deliberate aerosol attack. Early treatment would be critical for survival. Some 5–15 cases of plague per year, mostly bubonic, occur in the United States, most in the Southwest. A review of >100 cases in the United States found that 6% had plague meningitis. Most of these were patients with bubonic plague, presumably with hematogenous spread to the meninges. Primary plague meningitis probably does not occur. There have been suggestions that meningitis is more likely to occur with axillary or cervical buboes, though statistical evidence is not strong. There is better evidence that patients with inadequate early treatment are at higher risk of developing meningitis.
Other Bacterial Agents

Tularemia was weaponized by the United States and the Union of Soviet Socialist Republics\(^2\) and is among the agents to which volunteers were exposed during development in the Cold War.\(^3\) Francisella tularensis, a small Gram-negative intracellular cocobacillus, is the cause of tularemia and is found naturally in animals, including infected rabbits (whence the term “rabbit fever”). Humans can become infected by direct contact with animals, through ingestion, through contaminated ticks, or by inhalation. Human-to-human transmission is not reported. Naturally acquired cases are most commonly ulceroglandular, resulting in fever, chills, and a cutaneous ulcer with lymphadenopathy. Less common forms include typhoidal, oropharyngeal, and pneumonic. Tularemia can cause significant morbidity and mortality. Aerosolized delivery is the greatest concern for biowarfare use. The disease is highly infectious from as few as 10 inhaled bacteria. Pulmonary tularemia has occurred in a number of landscape workers in Martha’s Vineyard and elsewhere. Typical features are bilateral bronchopneumonia, sometimes with cavitation, and lymphadenopathy and pleural effusions in about one-third of patients.\(^4\) Meningitis or cerebral abscesses are rare complications of tularemia.\(^31-33\) There are no specific imaging features reported for tularemia meningitis, but notable laboratory aspects are mononuclear predominance in the CSF and sometimes delay in diagnosis because of difficulty of culture.\(^31\)

Q fever is caused by Coxiella burnetii, an obligate intracellular, rickettsia-like organism found worldwide, which is highly infectious and produces a resistant, sporelike form.\(^34\) Unlike anthrax, \(^\textit{C. burnetii}\) is not exhaustive. A number of viruses most known for causing encephalitis are considered potential tools for deliberate attack.\(^42\) Most viral encephalitides are arboviruses transmitted in nature by mosquitoes but are also transmissible by aerosolization, which would most likely be implemented by a bioweapon. Hemorrhagic fever viruses also are potential bioweapon agents. Many of these illnesses result in nonspecific imaging findings, and for others, there is limited information available on imaging findings. We review here some candidate viruses with notable imaging or clinical features; the list is not exhaustive.

Viruses: Encephalitis and Hemorrhagic Fevers

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The most common cause of viral encephalitis is Japanese encephalitis, a flavivirus common in eastern and southern Asia and the Pacific Rim transmitted by mosquitoes.\(^43,44\) Other neurotropic flavviruses cause St Louis encephalitis, West Nile virus, and Murray Valley encephalitis. With other viruses in this family, many subclinical infections occur. In addition to nonspecific febrile illness, aseptic meningitis, encephalitis, and acute flaccid paralysis from anterior horn cell involvement may occur. Movement disorders are common. There is a strong predilection for involvement of the thalamus (Fig 3). A review of 42 patients with Japanese encephalitis found abnormal CT findings in 55% of patients and abnormal MR imaging findings in all patients. The thalami were abnormal in 94% of MR images.\(^45\)

West Nile virus has gained considerable attention since arriving in the United States several years ago. Many West Nile infections are asymptomatic or only mildly symptomatic, and...
a minority of patients develop fever, myalgias, headache, lymphadenopathy, and rash. Clinical encephalitis is serious, with a worse outcome in the elderly. Imaging features of West Nile encephalitis are nonspecific and range from normal to diffusion-only abnormalities to scattered T2 hyperintensities and, less commonly, parenchymal or meningeal enhancement. Normal and diffusion-only patterns appear to correlate with better clinical outcome, while more extensive abnormalities are associated with worse clinical outcome. In addition to encephalitis, West Nile infection can result in myelitis, causing a poliolike illness. Imaging abnormalities in the spine can include spinal cord or nerve T2 hyperintensity or enhancement.

Equine encephalitis viruses, of which there are 3 major types in the Western hemisphere, have been of special interest for biowarfare. These alphaviruses are fairly readily grown, highly infectious by aerosol (>100 accidental laboratory infections have occurred), and relatively stable. Venezuelan equine encephalitis was weaponized or investigated by several nations, including the United States and the Union of Soviet Socialist Republics. Venezuelan equine encephalitis results in a high rate of illness but a fairly low rate of encephalitis. There is relatively little information on imaging findings, to our knowledge. Most cases of Western equine encephalitis virus infection cause only mild symptoms. The development of frank encephalitis, however, as in any of the equine encephalitides, often causes major morbidity. Eastern encephalitis has a lower symptomatic infection rate but more frequently causes clinical encephalitis, with an especially high case fatality rate (50%-75%). Eastern encephalitis also has more specific imaging features than most viral encephalitides. Most reports note early basal ganglia and thalamic involvement, which is a distinguishing feature from herpes simplex encephalitis (Fig 4). In all of these equine viral encephalitides, the elderly and very young are affected most severely.

Hemorrhagic fever viruses are RNA viruses that attack the vasculature. Increased blood permeability leads to hypovolemia and shock, with variations in specific organ involvement among the different viruses. For example, Rift Valley and yellow fever virus frequently cause hepatitis. Encephalitis has been reported as a rare complication of Rift Valley fever. Hemorrhagic complications are more common with the Filoviridae family. These include the Ebola virus, center of much attention and fear, and the Marburg virus, which was weaponized by the Union of Soviet Socialist Republics and also causes severe illness. Mortality rates from both viruses are in the range of 60%-90%. Information on imaging findings is sparse.

Although often mild or asymptomatic, dengue virus can cause hemorrhagic fever. There have been controversial allegations regarding the use of dengue as a biowarfare agent. Dengue is a widespread problem, with an estimated 100 million cases of symptomatic infection annually. Also a flavivirus, it is endemic in tropical and subtropical countries. Infection can be asymptomatic but can also result in dengue fever, with fever, headache, abdominal pain, and muscle, bone and joint pain; dengue hemorrhagic fever, with thrombocytopenia, increased vascular permeability, and hemorrhagic complications; and dengue shock syndrome. Because of the sometimes severe hemorrhagic or metabolic complications, there is a variety of possible causes of dengue encephalopathy other than direct CNS infection. These include liver or renal damage, dehydration, and electrolyte imbalances. In addition, dengue viral encephalitis can occur, and separating secondary encephalopathy (in dengue hemorrhagic fever) from dengue viral encephalitis may be difficult. Imaging findings are nonspecific but include T2 hyperintensities in a variety of locations. Intracranial hemorrhage can be seen, and encephalopathy or shock may be accompanied by imaging findings of ischemic injury (Fig 5).
New or Emerging Diseases

New infectious disease threats are a constant possibility for a variety of reasons. New viruses are still being discovered, usually following an outbreak. Serious, frightening illnesses such as those due to coronaviruses bring extensive public concern. Pulmonary hantavirus came to attention in 1993 when multiple patients in the US Southwest presented with noncardiogenic pulmonary edema and respiratory failure, with high mortality. The responsible hantavirus was previously unrecognized. Other hantaviruses in Asia and Europe typically affect the kidneys.

Mutations change the infectious nature of organisms. Influenza virus, for example, is particularly notorious for constant change. Influenza, though most commonly causing pulmonary disease, can sometimes have serious neurologic consequences.

Diseases can also change or become serious when environments change. An example of an emerging disease with major CNS consequences is Nipah encephalitis. The responsible agent is a paramyxovirus for which fruit bats constitute the natural reservoir. An outbreak in Malaysia in 1999 caused >200 cases of human infection, with nearly 40% mortality. The generally accepted reason for the sudden outbreak of human infection relates to the expansion of pig farming in or near orchards or the jungle. The likely pathway ensued when bats dropped partially eaten fruit contaminated with the virus, pigs would eat the fruit and become infected, and humans, in turn, became infected from pigs. Subsequent investigation has shown human infections from other intermediate animals, occurring without intermediate animal hosts, and also human-to-human transmission. Pathologic findings include endothelial infection of small blood vessels in the CNS, with thrombotic occlusion and microinfarction. Imaging findings in acute Nipah encephalitis include multiple small, discrete lesions on MR imaging, likely the result of vasculitis (Fig 6). Spinal cord lesions may occur. Chronic or recurrent forms can also occur, with a more confluent appearance of T2 hyperintensity in the cortex.

Chikungunya, caused by an alphavirus, is re-emerging after decades of quiescence. Natural spread is by mosquitos, especially the same Aedes species that carry dengue. Epidemics exploded around the Indian Ocean in 2005. A different strain appears to be responsible for the recent outbreak in the Western hemisphere in 2013. Local transmission in the United States began in the summer of 2014. Chikungunya infection is characterized by fever, rash, headache, and, most notably, polyarthralgias, which can be debilitating and chronic. Encephalopathy, meningoencephalitis, flaccid paralysis, and Guillain-Barré syndrome are uncommon manifestations. Vertical (mother-to-child) transmission can cause encephalopathy in the child, with areas of restricted diffusion on MR imaging during the acute phase.

The likelihood of emerging infections used for purposes of biowarfare is unknown, but some of these viruses can be highly infectious and harmful. Such traits may be enticing for nefarious purposes. Moreover, there is greater potential than ever before for deliberate genetic manipulation of infectious agents. Such manipulation could result in greater virulence or resistance to antibiotics or vaccines. There are reports that Soviet biowarfare research included attempts to create chimera viruses combining smallpox with virulence genes from the Ebola virus, for example.

CONCLUSIONS

Armies of pestilence have been used for both military and terrorist purposes in the past and remain a threat. Several potential biowarfare infections cause abnormalities relevant to neuroimaging. Hemorrhagic meningitis should suggest anthrax. Although carrying a grim prognosis, hemorrhagic meningitis in anthrax should change treatment. Meningitis can also occur in several unusual diseases, including plague, Q fever, and tularemia, and is treatable with appropriate antibiotics. CNS findings in brucellosis are protean and can include inflammatory changes, demyelination, and...
vascular disease. Among the many different forms of viral encephalitis, Eastern equine and Japanese are notable for deep gray matter predilection. New or changed diseases remain a constant threat. In the appalling event of deliberate use, prompt recognition would be especially important.


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